

# World and Nation

Governments find new approaches

## Fight on terrorism escalating

PARIS — As the jetliner eased into its descent for Beirut airport, the long arm of the United States was waiting.

Aboard the plane sat Hussein Athat, suspect in an alleged plot to blow up the U.S. Embassy in Rome. Authorities in Switzerland had just freed him in exchange for a Swiss diplomat kidnapped in Beirut.

On the ground, readying a trap, waited a band of Lebanese gunmen dispatched by the Americans to abduct the 21-year-old Shiite Moslem. If U.S. and Italian investigators could interrogate Athat, he might provide information crucial to the case against seven alleged collaborators in the abortive Rome plot.

But as the young Lebanese stepped from the airliner, the plan fell apart. Heavily armed Shiites quickly closed in on their comrade, and he was whisked off to chaotic Beirut and safety.

The January 1985 kidnap attempt, recounted by a U.S. official deeply involved in the plan, helps illustrate the two-track approach — legal and "extra-legal" — governments are taking to deal with international terrorism.



In interviews in Europe, the Middle East and the United States, security officials, diplomats and others said the anti-terrorist fight requires closer international cooperation through treaties, intelligence-gathering and extradition agreements.

But many, often speaking off the record, said "extraordinary" means may be just as essential.

On the legal level, governments are cooperating more closely on terrorism. The Interpol police network, with headquarters here, may symbolize the change.

For years, the 138-nation cooperative did not transmit alerts for many terrorist crimes because of their political overtones. But in October 1984 new guidelines extended

Interpol's jurisdiction to attacks on innocents — terrorism — even if the motivations are political.

Raymond E. Kend, British secretary general of Interpol, said the organization is catching up with the times, since "terrorism as a form of violent organized crime is probably here to stay."

The world community also has patched terrorism treaties since 1969, calling on governments to prosecute or extradite aircraft hijackers, aircraft saboteurs, hostage-takers and those who attack diplomats.

But terrorists slip easily through this net of international agreements. Such countries as Iran and Lebanon, favorite destinations of skyjackers, either reject the treaties or ignore their obligations under the pacts.

On the police level, officials publicly extol inter-governmental cooperation. Italian police, for example, make use of West Germany's anti-terrorist computer system. But in private the Europeans complain freely, especially about the French, who do not consider simple membership in an armed group a crime,

as Italian and West German does.

The Reagan administration, meanwhile, expresses disappointment for not joining in U.S. economic sanctions against Libya for its alleged support of Palestinian terrorism.

Such disputes will not be resolved soon.

The Senate has approved legislation making it a U.S. crime, punishable by death, for terrorists to kill Americans abroad, and Secretary of State George P. Shultz says he is kidnapping such suspects on foreign soil if necessary, a violation of international law.

Some spectacular "extra-legal" methods have already been used, such as the U.S. interception of an Egyptian airliner carrying an Achille Lauro "seajacking" suspect last October.

But other such tactics are pursued quietly. A West European official disclosed, for example, that his government — contrary to diplomatic immunity standards — is using "diplomatic pouch" shipments looking for weapons.

## Panel to call for teacher reforms

WASHINGTON (AP) — A private blue-ribbon panel including the heads of the two major teacher unions will call for drastic changes in the education, certification and pay of schoolteachers.

A draft of the final report of the Carnegie Forum on Education and the Economy calls for abolishing the bachelor's degree in education and conducting all professional teacher education at the graduate level.

It also endorses creation of a National Board of Professional Teaching Standards to grant teaching certificates to those who pass stiff tests, regardless of whether they had taken any education courses.

Teachers would still have to obtain licenses from states, but a board-certified teacher would have prestige and extra earnings power, akin to the board certification process for physicians.

It recommends that top teachers with advanced certificates be paid up to \$65,000 a year for 12 months of

work — almost triple the current average salary for teachers of \$23,564.

Teachers' pay should be based on their level of responsibility, competence, seniority and productivity, not by how many graduate credits they pile up after becoming a teacher, it said.

The Associated Press obtained a draft copy of the 74-page report, "Shaping Our Future: Teachers in America," scheduled for formal release next month.

The 14-member forum is headed by IBM vice president and chief scientist Lewis M. Branscomb. Its roster includes National Education Association President Mary Hatwood Futrell and American Federation of Teachers President Albert Shanker.

The forum expressed concern about the dwindling number of minority students choosing teaching careers at a time when the ranks of minority students are swelling.

## 52 senators urge Reagan to keep SALT II agreement

WASHINGTON (AP) — A bipartisan group of 52 senators urged President Reagan on Thursday to maintain the unratified SALT II arms control treaty, even if it means scrapping two nuclear submarines next month.

A letter to Reagan signed by 38 Democrats and 14 Republicans said, "We believe that discarding the SALT II limits will endanger U.S. and NATO security by allowing the Soviets to add thousands of new warheads to their arsenal."

But an informed administration source said most of Reagan's advisers are urging him to break through the treaty limits on long-range missiles when a new Trident missile submarine, the USS Nevada, begins sea trials about May 20. The president's chief option for staying within the missile limit is to dismantle two existing Poseidon submarines.

The Trident has 24 missile launchers, the Poseidon has 16.

Reagan said at his news conference Wednesday night that he had not made up his mind on SALT II. Although the 1979 treaty was never ratified, the president has said the United States would respect it if Moscow did — a policy known as "no undercut."

The issue of Soviet violations of SALT II is critical to the decision, all sides agree. Reagan told reporters he wants to study reports of Soviet violations. Alleged violations include secretive coding of test data and the deployment of two new missile systems, rather than the one allowed by the treaty.

Although the 52 senators said in their letter that the "legitimate concerns" about the violations should be pursued, they evidently did not conclude they were serious enough to warrant scrapping the agreement.

Sen. Patrick Leahy, D-Vt., said at a news conference at which the letter was released that "none of the al-

leged violations, either alone or collectively, were really militarily significant."

The letter argued that "it is important that some restraints continue in place on the Soviet Union and the United States on an interim basis while negotiations continue in Geneva to reach a new arms agreement."

Leahy said the Soviets could quickly add 516 launchers if SALT II is abruptly terminated, while the United States, with a reduced production capability, could add only 58 in the same period.

"There is a strong movement this time to dump it," said an informed administration official, who spoke on condition he not be identified. He said the Pentagon and arms control agencies favor scrapping it, while the State Department, which is concerned over allied reaction, is virtually alone in arguing for SALT II.

## Citizens to aid in clue search of slayings in Atlanta

ATLANTA (AP) — Four dozen black women have been slain in an Atlanta neighborhood and a legislator who organizes searches for victims of the child slayings five years ago on Thursday that volunteers canvass the community for leads.

Police said they have no leads in the slayings, which are being investigated by a task force because of similarities in the deaths over the past five weeks. The body of the fourth victim was found Wednesday.

Some residents of the neighborhood are considering arming themselves, said another lawmaker.

State Sen. Arthur Langford said volunteers would be sent Saturday in the northwest Atlanta neighborhood where the killings have occurred.

"They will be canvassing every corner of that particular community, going to every household, every business in the community knocking on every door," said Langford, of Atlanta.

At a news conference, he said "Somebody knows something, somebody saw something, it's very important that the community come forward now so that we can put an end to these vicious attacks."

Langford was involved in searches for victims during the city's series of slayings or disappearances of 29 young black children, between 1979 and 1981. Wayne Williams was convicted of murder in two of the slayings and sentenced to life in prison.

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