# -VIEWPOINT-

THE BATTALION

### Slouch

## By Jim Earle Tax cuts reverse 50-year poli

### By DAVID S. BRODER

ATLANTA - Last Wednesday was a historic day. The television spectacular was the magnificent royal wedding, but American history books will probably record as more significant that this was the day that almost 50 years of Democratic-dominated economic and social policy came to an end. The budget and tax victories won by President Reagan on both sides of the Capitol reversed the policies Congress had followed under every President from Franklin D. Roosevelt to Jimmy Carter.

By coincidence, at the same time that the House of Representatives was preparing to give Reagan the tax-bill victory that sealed his domination of that nominally Democratic body, a panel at at the National Conference of State Legislatures here was discussing the question of the role of party discipline in legislative bodies.

The only conclusion a person could reach from that panel is that the conservative policy and political power so spectacularly displayed in Washington is no surface phenomenon, but a pattern that extends across the country and into the reaches of state government as well.

There were four speakers on the panel. The three Democrats all said — in plain and sometimes almost cynical terms - that if you wanted to invoke party loyalty in defense of Democratic goals, forget it. The lone Republican, William Polk, the speaker of the state of Washington house of representatives, was also the lone exponent of the view that party discipline can be used to achieve party objectives.

Despite the fact that Washington state has no party registration for voters and a "blanket primary" that encourages ticket-

splitting, Polk said, "the Republican Party has become a very important force, at least among members of the legislature." "It's become an election machine," he said, and, largely as a result of the funds and services the national and state GOP provides legislative candidates, "we have a strong caucus."

The testimony of the threee Democrats was dramatically opposite. State Rep. George Fettinger of New Mexico explained why he and 10 other conservative Democrats had broken party ranks in 1979 and again this year to form a conservative coali-tion with 26 Republicans that elected a renegade Democrat as speaker, against the Democratic caucus choice. "The Democratic Party in New Mexico," Fettinger said, "is completely out of touch with the electorate. No Democrat can run for office in my part of the state on its platform - and still be elected."

Assemblyman Willie Brown then de-tailed how he had been elected as the first coalition speaker of the California assembly last winter, by exploiting a split in the Democratic caucus and cutting a deal in which Republicans supplied 28 of the 51 votes that he received. Brown is a black legislator who describes himself as "one of the most liberal Democrats in existence. He said he had no trouble dealing with "20 to 25 Republicans who come from districts where white sheets are regarded as formal attire...They made certain requests. They were relatively modest. They wanted everything except speakership.

He had no trouble accommodating them, he said, and his GOP friends had no trouble with his liberal positions. The reason is sim-"Seldon will you find me using the office of speaker to enhance the position of the Democratic Party." Richard M. Scammon, the election analyst and political com was the third self-indentified Den the panel. He explained that in "parties are big empty shells. Yo them up with anything. The basic any party is mush, mush and mor

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Scammon said that Ronald Rea been elected in 1980 largely on his ality, not his policies, and added cause of the "flexibility" of politic it is almost impossible to main pline in a party caucus in Congre

Scammon did not explain how, he spoke, Reagan and the Rep were about to reverse 50 years policy and put through the biggest history by maintaining almost a party discipline in the House and

My own reaction to the discus and the news from Congress is so-called disarray of the Democr goes far deeper than most of its leaders in Washington will admit. level of government, Democrats as Brown, as conservative as Fettin as smart as Scammon have become inventing political and intellectua lizations for rejecting the cloak loyalty

At the same time, they have m obliterate from their consciousness ognition that Republicans have vered the utility of a political pr means, not just for gaining office remaking policy — in very large sions.

That is an epochal developm one that is likely to shape, not just but this era of American politics.

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U.S.-South Korean ties

in 'best shape ever'

rights in South Korea until after Chun left Washington so he wouldn't be embarras-sed. It will also sell the South Koreans F-16 fighter planes and used tanks.

ker, said in his July 13 confirmation hearings that Reagan has "restored warmth and personal trust to U.S.-Korean relations."

the same role for Park and who declined to be further identified, said that historically in South Korea, "There has been a tendency to assume that the United States would play the role of messiah and Santa Claus and any other agency of grace and good gifts you could think of. Events tended to buttress

possible for Korea to win independence from Japan. The United States made it possible to preserve our independence against North Korea. The United States made it possible to launch the process of economic recovery and growth." He said both sides were inevitably disillusioned last year, with some South Koreans wanting more U.S. pressure on Seoul 'to do what they themselves could not achieve" in winning more domestic freedom, and others criticizing Washington for meddling too much in our internal affairs.

**By JOHN NEEDHAM United Press International** 

SEOUL, South Korea - The Carter administration and its human rights policy are gone from the White House and South Korean officials say relations with the United States are better than ever.

"I certainly think our relations with the United States currently are in far more satisfactory shape than they were earlier," said a senior adviser to President Chun Doo Hwan in an interview

"Some of the people I have spoken with on both sides — professionals, academics — seem to agree U.S.-Korean relations now are in the best shape ever compared with any earlier period in our bilateral relations.

The most spectacular sign of the closer links occurred when Chun became the first head of state to meet with President Ronald Reagan following the Republican's move into the White House.

The two presidents' joint communique following the February meeting produced a pledge that U.S. troops, now numbering 39,000, would remain in South Korea. It said not a word about human rights.

By contrast former President Jimmy Carter, in his July 1979 visit to Seoul, pub-licly called on President Park Chung-hee, who was assassinated nearly four months later, to match his nation's giant strides in economic development with progress in human rights.

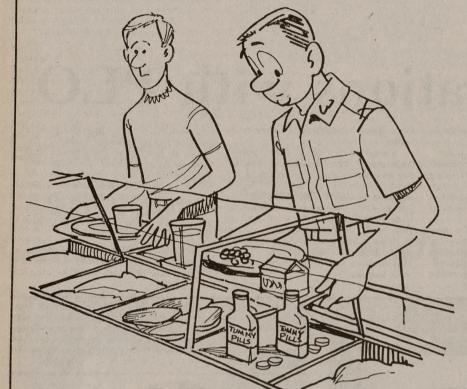
Because of dissatisfaction with South Korean domestic repression, the United States in 1979 called off meetings about security, economic matters and policy plan-ning. They have been resumed this year. In addition, the Reagan administration held up publication of its report on human

The Reagan administration's choice as the next ambassador to Seoul, Richard Wal-

The senior adviser to Chun, who played

this. "The United States, after all, made it





Chun came to power after a December 1979 military mutiny and in the months that followed Washington expressed its displeasure over political repression, arrests, silencing of opponents and allegations of torture in South Korea.

A major problem in U.S.-Korean relations last year was the sedition trial on what the State Department called "farfetched charges" of Kim Daejung, the country's foremost dissident.

Kim was convicted and condemned to death. Chun commuted the sentence to life imprisonment just before receiving his invitation to Washington.

The diplomat denied there was a tradeoff involved but said, "Everyone knew Chun would not have been invited if Kim would have been killed.'

He said the Carter administration, in promoting human rights, was "trying for an authentic expression of its own (American) values, a reflection of its own history.

But "how many people can you expect to be aware of American history" in South Korea? We perceived this as interference."

He credits the Reagan administration, which insists it will still promote human rights in a quiet way, with a "new maturity which recognizes the fact that constant and noisy protestation of one's ideals and policies is not the most responsible way of realizing one's goals.

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## Mr. Sam, Tip — some compariso

#### **By ARNOLD SAWISLAK United Press Internationa**

WASHINGTON - Last week, when the roof was caving in on Speaker Tip O'Neill for the third time in this session of Congress, someone said, "This never would have happened to Sam Rayburn.

Wrong. Sam Rayburn got whipped all the time when he was Speaker of the House. The difference between the legendary Texan and the battered Massachusetts speaker is that Mr. Sam's defeats were not quite so public as O'Neill's.

In addition, the only opposition presi-dent Rayburn had to deal with was the moderate Dwight D. Eisenhower, who had to be reminded from time to time that he was a Republican and who usually was willing to compromise with Rayburn and a Senate Democratic leader named Lyndon Johnson.

O'Neill has to cope with Ronald Reagan, who seems just as intent on building his adopted Republican Party as he is in making a record for his administration. His idea of compromise is to invite the Democrats to surrender in the White House.

O'Neill's real problem, however, is that he hasn't got the alibi Rayburn had when he couldn't deliver Democratic bills. The present Speaker has control of, or at least cooperation from the key House committees, such as Ways and Means, Budget and Rules

When Rayburn was speaker, the committee chairmen could and did simply refuse to deal with bills they didn't like. The seniority system was absolute and junior members of the House had practically nothing to say about its governance.

That was especially true of the House Rules Committee, which was ruled during the last years of Rayburn's speakership by "Judge" Howard Smith of Virginia, a courtly old gentleman and a rigid right wing reactionary

If a liberal bill slipped through one of the House committees, Judge Smith would stall it in Rules, or write a special rule for its consideration that would just about assure passage of a conservative substitute.

That's how the LandrumGriffin Act became law. It started out as a union-backed measure - the Senate version originally was sponsored by Sen. John F. Kennedyand ended up as a conservative piece of legislation organized labor hated almost as much as Taft-Hartley.

But most of the time, Rayburn couldn't get bills liberal Democrats wanted out of committee even when he wanted to. Committee chairmen like Smith, Graham Barden of Education and Labor, Clarence Cannon of Appropriations, John McMillan of

District of Columbia and Wilbur M Ways and Means killed them of the wanted kittens dropped into the me

Several things have changed that the conservative southerners whore House committees generally are go and one-party domination of the Sou ended.

Second, the House breached the ity system by giving rank and filem a vote on committee chairmansh put a leash on the tyranny of Raybur The House also opened the commi cess to public scrutiny. No import can be killed in a closet.

And third, O'Neill and his lea were able to stack the key commit enough liberals to assure that theb wanted would get to the House flo

But O'Neill could do nothing southern, and some northern, stat sending conservative Democrats House. They don't have the power process that conservatives had in Ra day, but they still have a vote who gets to the House floor.

The result has been public humi O'Neill. His committees send hima cratic bill and the House votes for al lican bill. It is true that didn't happe to Mr. Sam, but that was because feats were occuring behind closed