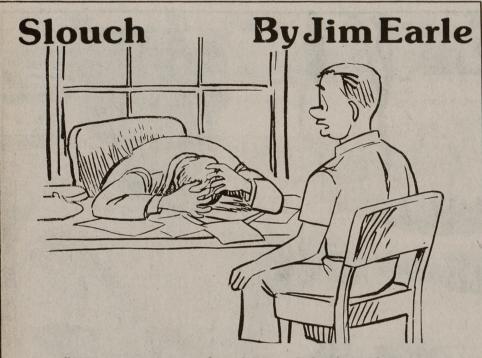
VIEWPOINT

THE BATTALION **TEXAS A&M UNIVERSITY**

TUESDAY **JUNE 16, 1981**



"Sir, you may remember that you helped me change my schedule so I could have Mondays and Fridays open at 10 a.m.; this conflicted with my club activities, and we changed it again! Now I've just learned that I must make one more change ... sir? ... sir?"

Congress' budget job a shaky experiment

By DAVID S. BRODER

WASHINGTON — In ordinary usage, reconciliation means kiss-and-make-up. As is is currently being used in Congress, it's more like spit-and-fight. Stage two in the 1981 battle of the budget, called reconciliation, has important implications not just for federal programs and the people who pay for and benefit from them but also for the future of Congress as an institution.

In the jargon of Capitol Hill, reconcilia-tion refers to the process by which the committees of the House and Senate are forced to trim programs under their jurisdicition to meet the budget targets requested by President Reagan and approved by Congress this spring. Earlier, Congress agreed to cut \$35 billion from the 1982 budget and told each committee how much of the reduction it would have to absorb. Now, the committees are coming back - reluctantly and in some cases recalcitrantly - to show what they have done and to see if their handiwork is ratified or rejected by their scrutiny of agency operations by the appropriations committees. "Because of this compression," Schick said, "reconciliation risks becoming an overloaded pro-

The concentration of legislative power in the House and Senate budget committees, which would use their control of the reconciliation process to police the work of every other committee.

An enhancement of the influence of a budget-cutting president, who is able to use the reconciliation process to focus public attention and political pressure on Congress to meet his fiscal goals.

Those are not all the consequences, but they are enough to make it clear why the reconciliation process is bound to be controversial. Schick says - and Rep. Richard Bolling (D-Mo.), the House sponsor of the seven-year-old Congressional Budget Act, agress — that the act never contemplated what Bolling calls this kind of "straitjacket" procedure.

Veteran members of the congressional

By Jim Earle New students face frustration

Just the other evening I was leisurely en-joying a dinner in the MSC cafeteria. No sooner had I taken a bite into my jalapeno combread when I was disturbed by the tears and frustration of a young woman.

She was obviously an incoming freshman because she toted the 1981-82 catalog and a stack of brochures filled with information about Aggieland.

Now I'm not one to eavesdrop, but being seated so closely I couldn't help but hear the conversation with her parents.

The poor girl was insisting she get to the bookstore to reserve her textbooks for the fall. Her insistence reminded me of grade school and how disappointed I was when I didn't get my brand new school supplies in time for the first day of school.

Her father kept telling her it wasn't necessary to reserve her books now. Back and forth they argued, her voice becoming noticeably shrill, his voice quiet, but obviously restraining his temper.

They continued until she stormed out the cafeteria with a tear-stained face. My heart went out to this bewildered couple and their frustrated daughter.

I wanted to say, "Excuse me, but your daughter is going to be a freshman. Right? Don't let her angry words upset you. She's just affected by the 'Help!-I'm-terrified-

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E COUMERS HARATCH . J. HI & HARA MARKE . I NOWS SALVAR

Staff Notebook by Kathy **O'Connell**

about-going-to-college' syndrome.

I also wanted to offer some advice to the girl and tell her that she really didn't have to reserve her textbooks. In fact, even though it may save time later, there's no guarantee that a professor won't change his mind about a particular text.

She'd be playing it safe to wait for the first class day when her prof says exactly what textbooks to buy. Besides, I'm inclined to think the bookstore is just trying to secure the freshmen's business.

tion

Wouldn't it be great if there was a brochure that would inform new students about the ins and outs of avoiding frustra-

How to miss long lines should be first on

the list. The best way to avoid this is to make sure all your parking ticke paid before trying to pre-register.

I heard of one girl (a freshman) w accumulated over \$200 in parking tions. Anyone who does that desen stand in line.

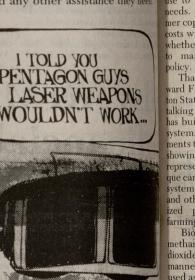
But then standing in lines may no bad after all. For instance, while I wat pay a fee, the girl in front of me hadto \$2 charge for a stolen P.E. towel. behind me had to shuck out \$10 for ing an intramural basketball game. And another guy wrote a checkfor being overpaid on his BEOG. Imaging

having to pay back Uncle Sam, wh should be helping you! Also, it would be helpful if the free know that when there's several large overhead an umbrella would en

come in handy. More importantly, the new arriva to feel welcome. They need to know college life isn't so scarv after all. Onen main reasons I came to Texas A&M because of the friendly, helpful attitude the students

If we can do anything to welcome freshmen, it's to give a sincere "He and any other assistance they need.

I TOLD YOU PENTAGON GUYS



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The process now being tested on Capitol Hill is almost unprecedented. Allen Schick, a long-time student of Congress and the budget, last month wrote in an essay for the American Enterprise Institute that he knew "of no measure in the long history of Congress within the scope of this year's reconciliation (bill). The process is truly unprecedented in the range of legislative issues it encompasses ... If reconciliation takes root on Capitol Hill, Congress might become a very different institution than it has been for many years.

Among the changes ticked off by Schick were these:

a shift from distributive politics, where Congress pushes up spending as it seeks to satisfy certain interests without disadvantaging others," to redistributive politics, "where Congress cannot avoid an explicit consideration of who shall lose by virtue of reconciliation.

- The "fiscalization" of legislative debate, in which policy considerations are subordinated to concerns about costs as members "are repeatedly bombarded with information on the budgetary consequences of their actions."

- The compression of legislative activity, with the reconciliation process shortcircuiting policy debates in legislative committees and also preempting the detailed

money committees are divided on its wisdom. Rep. Sidney Yates (D-Ill.) says it "distorts congressional intent." Rep. Lindy Boggs (D-La.) argues that by denying the lawmakers "maneuverability," it defeats the original purpose of the budget-reform act, which was to "give Congress back the power of the purse" that presidents had gradually usurped by their actions.

But Rep. Ralph Regula (R-Ohio) says that it is only by adopting and enforcing its own budget decisions that Congress can "hope to gain parity" with the executive branch in spending decisions. And Rep. Joseph J. McDade (R-Pa.) says that while the lack of latitude for correcting the spending decisions later in the session is "worrisome, because we're legislators, not oracles," the forced comparison of high- and low-priority programs is "certainly an exercise that we have to go through.

What all of them realize is that reconciliation is a historic change in Congress' way of doing business — and a shaky experiment.

Privately, even some of Reagan's own budget-cutters express doubts that Congress will repeat this process another year. But for now, as Ralph Regula says, "there is not other game in town." The stakes political, social and institutional - are impossible to exaggerate.

While this is a switch from his earlier endorsement of the 10-10-10 formula, many congressional Democrats insist the mixture still is too rich.

> much good to fertilize with tax cuts as long as the economy is overgrown with federal programs. So the present plan is to spray the economy with a powerful fundkiller. The theory is that thinning out federal programs will give more desirable private projects room to take root and sprout.

fall is the best time to apply a tax cut particularly in an election year.

cause the economy to grow too rapidly,

Economy's yard gets growth formula

By DICK WEST

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United Press International

WASHINGTON — There are times when the current tax debate sounds something like a lawn care manual

President Reagan, as we know, says a 5-10-10 formula would make the economy grow best. He recommends three tax cut applications — 5 percent the first year and 10 percent the next two years.

Both sides seem to agree it wouldn't do

Anyway, the conventional wisdom is that

The experts say spring applications may

allowing inflation to spread and weakening the root structure.

They say an economy that is shot through with inflation has less chance of surviving longer summer periods of stock market slumps and dollar shrinkage

There likewise is a danger that interest rates will spring up too high, preventing the seeds of economic recovery from germinating.

But in the fall, the right tax cut formula will promote healthy growth and put the economy in better shape to withstand such winter shocks as the Christmas shopping season.

The warnings we hear most often are that the 10-10-10 and 5-10-10 mixtures would mainly enrich the upper end of the economy, leaving barren spots in the middle and practically starving the lower end Democrats contend the alternative

mulas they have proposed would be conducive to level growth.

If there were a greening of takepay, that would be a pretty good indic the formula would benefit the middle of the economy.

But if a thick mat of inflation choice income gains and prevented them maturing into savings accounts, that be evidence the complaints about the nistration formula were well taken.

I personally feel more experiment should be done before Congress and administration finally settle on a taxet mula. I would like to see various for tested on small patches of taxpayers being applied to the economy as a w

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